

Message Text

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PAGE 01 GENEVA 04464 131105Z

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ACTION SS-30

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FM USMISSION GENEVA

TO SECSTATE WASHDC IMMEDIATE 7057

S E C R E T GENEVA 4464

EXDIS

FROM SHERER

E.O. 11652: GDS

TAGS: PFOR

SUBJECT: CSCE: MINIMUM ESSENTIAL REQUIREMENTS

REF: STATE 150574

1. WE TRANSMIT BELOW SUGGESTED OPERATIVE LANGUAGE ON KEY BASKET III ISSUES, AS REQUESTED REFTEL. HOWEVER, WE WOULD STRONGLY URGE THE DEPARTMENT TO RECONSIDER ITS INTENTION TO TRY TO REACH AGREED TEXTS ON THESE POINTS AT NATO. WE BELIEVE THERE WILL BE CONSIDERABLE RESISTENCE TO SUCH AN INITIATIVE, BUT THAT SUCH RESISTENCE WOULD BE SUBSTANTIALLY LESS IF DRAFTING OF TEXTS IS LEFT TO THE NATO CAUCUS IN GENEVA.

2. OUR ALLIES FEAR THAT IF WE SET OUT OUR MINIMUM ESSENTIAL REQUIREMENTS IN SPECIFIC DRAFTS, WE WILL BE FORCED TO NEGOTIATE FOR LESS. FOR THIS REASON, THEY WOULD PREFER OBJECTIVES TO BE LISTED IN OUTLINE FORM, AS IN THE EC-9 PAPER ON THIS SUBJECT (GENEVA 4443), WITH FLEXIBILITY LEFT TO NEGOTIATIONS IN GENEVA TO ADAPT TEXTS AS NECESSARY. IF WE ADVANCE IN NATO DRAFTS WHICH ARE CLEARLY AIMED TOWARD COMPROMISE, ALLIED FEARS WILL BE REINFORCED, AND THEIR RESISTENCE TO THIS PROJECT MAY WELL BE STRENGTHENED. IT IS ONLY AFTER CONFRONTING RIGID SOVIET RESISTENCE THAT OUR ALLIES WILL BE WILLING TO ACCEPT COMPROMISE TEXTS.

SECRET

SECRET

PAGE 02 GENEVA 04464 131105Z

3. ON THE OTHER HAND, IF TEXTS ARE DEVELOPED IN NATO WHICH ARE

ACCEPTABLE TO OUR ALLIES, WE WILL BE SADDLED WITH AGREED TEXTS WHICH WILL BE EXTREMELY DIFFICULT TO ADJUST IN GENEVA TO ALLOW FOR NEUTRAL VIEWS AND SOVIET REACTIONS. NATO'S INSTITUTIONAL CONSERVATISM. COUPLED WITH ITS DISTANCE FROM THE REALITIES OF NEGOTIATING THESE SUBJECTS WITH THE SOVIETS, MAY WELL REINFORCE THE ALLIED TENDENCY TO PUT FORWARD TOUGH TEXTS WHICH WOULD BE UNACHIEVABLE. IN SHORT, WE BELIEVE THAT AN ATTEMPT TO REACH AGREED BASKET III TEXTS AT NATO MAY CREATE AN ADDITIONAL CUMBERSOME AND ESSENTIALLY CONSERVATIVE COMPLICATING FACTOR WHICH WILL HINDER RATHER THAN PROMOTE CSCE PROGRESS.

4. TEXTS TO MEET CRITERIA OF REFTEL FOLLOW. THEY WILL NOT REPEAT NOT BE READILY ACCEPTABLE TO OUR ALLIES, AT LEAST NOT AT THIS TIME:

A. TEXTS ON FAMILY REUNIFICATION AND ACCESS TO PRINTED INFORMATION HAVE BEEN REFINED OVER A 3 MONTH PERIOD, ARE BEING ALTERED DAILY IN I FORMAL MEETINGS, AND ARE VERY CLOSE TO BEI G REGISTERED. IF A TEXT MUST, NEVERTHELESS, BE ADVANCED, THOSE IN GENEVA 4110 MEET REFTEL CRITERIA.

B. MARRIAGES. BEGIN TEXT.

(1) THEY UNDERTAKE TO EXAMINE FAVOURABLY, TAKING FULL ACCOUNT OF HUMANITARIAN CONSIDERATIONS, APPLICATIONS FOR EXIT OR ENTRY PERMITS FROM THEIR OWN CITIZENS OR CITIZENS OF THE OTHER PARTICIPATING STATES WHO WISH TO MARRY.

(2) THEY WILL ISSUE THE NECESSARY TRAVEL DOCUMENTS AND THE DOCUMENTATION REQUIRED FOR THE MARRIAGE AS EXPEDITIOUSLY AS POSSIBLE.

(3) THEY WILL ENSURE THAT THE COST OF APPLICATIONS FOR TRAVEL AND OTHER NECESSARY DOCUMENTS ARE OF A MODERATE LEVEL.

(4) THEY WILL PERMIT MARRIED COUPLES FROM DIFFERENT STATES TO OBTAIN THE NECESSARY EXIT PERMITS TO ENABLE THEM TO TRANSFER THEIR DOMICILE TO ANOTHER STATE. END TEXT.

C. RIGHT TO TRAVEL. BEGIN TEXT.

(1) TO REDUCE FORMALITIES AND TO APPLY FLEXIBLY PERTINENT REGULATIONS.

-- FOR THEIR OWN CITIZENS TO LEAVE THEIR TERRITORY OR TO
SECRET

SECRET

PAGE 03 GENEVA 04464 131105Z

RE-ENTER IT,

-- FOR CITIZENS OF THE PARTICIPATING STATES TO ENTER
THEIR TERRITORY OR TO LEAVE IT,

(2) TO ENSURE THAT THE DECISION TO GRANT THE NECESSARY DOCUMENTS AND AUTHORIZATIONS FOR SUCH TRAVLE IS APPLIED EQUITABLE TO REQUESTS TO VISIT ALL PARTICIPATING STATES.

(3) TO ENSURE THAT THE COSTS OF SUCH DOCUMENTS AND AUTHORIZATIONS ARE AT A MODERATE LEVEL.

(4) RO REDUCE EXISTING RESTICTIONS AND GRANT CITIZENS OF THE OTHER PARTICIPATING STATES EVERY FACILITY TO TRAVEL WIDELY WITHIN THEIR TERRITORIES. END TEXT.

D. WORKING CONDITIONS FOR JOURNALISTS. BEGIN TEXT.

(1) THAT VISAS AND RESIDENCE PERMITS FOR JOURNALISTS BE GRANTED AS EXPEDITIOUSLY AS POSSIBLE.
(2) THAT JOURNALISTS BE ABLE TO TRANSMIT ARTICLES, PHOTOGRAPHS, TAPE AND RECORDINGS FREELY.
(3) THAT TRAVEL PERMITS FOR JOURNALISTIC ACTIVITY BE GRANTED WITHIN A REASONABLE TIME.
(4) THAT JOURNALISTS NOT BE SUBJECT TO EXPULSION FOR NORMAL PROFESSIONAL ACTIVITIES.
(5) (OTHER PARAS ON ASSISTANTS, OFFICIAL CONTACTS AND EQUIPMENT SHOULD BE INCLUDED BUT SHOULD NOT PRESEN SPECIAL PROBLEMS.) END TEXT.

E. BROADCAST AND FILMED INFORMATION. (WHILE THIS WAS NOT A PRIORITY I GENEVA 4358, THE EC-9 HAS GIVEN IT A PRIORITY.) BEGIN TEXT.

THE PARTICIPATING STATES

(1) WILL MAINTAIN THE EXISTING SITUATION CONCERNING BROADCASTS THEY RECEIVE FROM OTHER PARTICIPATING STATES;
(2) WILL ENCOURAGE THE BROADENING OF THE VARIETY AND QUANTITY OF RECORDED AND FILMED INFORMATION RECEIVED FROM THE OTHER PARTICIPATING STATES WHICH IS BROADCAST IN THEIR TERRITORY;
(3) WILL FACILITATE THE IMPORT OF AUDIO-VISUAL MATERIAL FROM THE OTHER PARTICIPATING STATES AND EXAMINE CUSTOMS AND IMPORT CHARGES ON SUCH MATERIAL WITH A VIEW TO REDUCING THEM. END TEXT.

SECRET

SECRET

PAGE 04 GENEVA 04464 131105Z

F. READING ROOMS/LIBRARIES. BEGIN TEXT.

STUDY THE POSSIBILITY OF THE ESTABLISHMENT WITHIN THEIR TERRITORIES BY OTHER INTERESTED STATES, INDIVIDUALLY OR JOINTLY, OF LIBRARIES, READING ROOMS OR SPECIAL SECTIONS IN EXISTING INSTITUTIONS, UNDER TERMS NEGOTIATED BY THE PARTIES CONCERNED. END TEXT. DALE

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